



September 16, 2022

The Honorable Maxine Waters  
Chair  
Committee on Financial Services  
United States House of Representatives  
2129 Rayburn House Office Building  
Washington, DC 20515

The Honorable Patrick McHenry  
Ranking Member  
Committee on Financial Services  
United States House of Representatives  
2004 Rayburn House Office Building  
Washington, DC 20515

The Honorable Alma Adams  
United States House of Representatives  
2436 Rayburn House Office Building  
Washington, DC 20515

The Honorable Anthony Gonzalez  
United States House of Representatives  
2458 Rayburn House Office Building  
Washington, DC 20515

Dear Chair Waters, Ranking Member McHenry, Representative Adams, and Representative Gonzalez:

On July 27, 2022 the House Financial Services Committee, unanimously voted by voice to order the Registration for Index Linked Annuities (RILA) Act ([H.R. 4865](#)) to be reported out of the committee in the nature of a substitute as amended. Given the strong bipartisan support expressed for the legislation during the committee's markup, we the undersigned organizations, are writing to respectfully request that H.R. 4865 be expeditiously brought to the floor of the U.S. House of Representatives for a vote before Congress recesses for the mid-term elections.

The bill is not only supported by the industry organizations who have signed this letter, but also by the [Consumer Federation of America](#). This legislation will serve consumers by reducing regulatory barriers, facilitate the offering of innovative annuity products such as Registered Index Linked Annuities (RILAs), and ensure pertinent information is provided to consumers to make knowledgeable decisions about an annuity product they may choose to purchase.

A registered index-linked annuity (RILA) can bring balance to an investor's portfolio. It allows the purchaser the opportunity to participate in some market growth while reducing exposure to market loss. A RILA is an innovative annuity product, offering opportunity to an investor for some market growth without all the risk that comes with investing directly in the market, along with reduced downside exposure to partially protect the investor from market losses. Additionally, RILAs typically have no explicit upfront or recurring fees (there may be costs associated with early withdrawals and standard or enhanced features). Investment earnings are tax deferred until a withdrawal is taken, or payments are made. A variety of payout options are available which can produce a guaranteed income stream for the rest of a consumer's life.

RILAs are long-term investment products which can be used by consumers to help accumulate savings for retirement, especially if the consumer is currently retired or planning to stop working in near future, when less time exists for recovery from a significant downturn in the market. A RILA can also serve as a valuable supplement to an individual's retirement plan and offers a wide array of protection and growth options to create a strategy that aligns with a consumer's individual retirement needs.

We support this bill because it will lower a significant barrier that is preventing this innovative retirement income product from being used by more consumers who desire an annuity product providing some protection of their investment principal from market loss, while also allowing participation in market growth. The bill requires the U.S. Securities and Exchange Commission (SEC) to modernize and replace the current forms being used to file RILAs with a new registration form more closely tailored to this product. This new form would ensure that consumers receive the relevant information needed to make an informed choice about purchasing a RILA, eliminating extraneous information that currently makes the filing process more onerous and understanding the product more difficult.

Specifically, the bill would require the SEC to design a form for the filing of RILAs rather than relying on existing forms designed for use in connection with Initial Public Offerings (IPOs), or other “catch all” forms not created for insurance products which require the disclosure of extensive company and financial information in line with generally accepted accounting principles (GAAP) that is not required for other annuity product offerings. The new form would remove the requirement to provide this information, which has created a barrier for many insurers who are not otherwise required to prepare GAAP financials, stifling entry into the growing market for RILAs and thereby inhibiting the development of this and other innovative annuity products.

We the undersigned organizations, want to express our thanks to you for your leadership in sponsoring this bill. It is important legislation which will lift a regulatory barrier that is hampering consumer choice and hindering the development and offering of innovative annuity products that can provide consumers with a lifetime income stream – a crucial element for a financially secure and dignified retirement. We look forward to working with you and your staff to advance this legislation.

Please do not hesitate to contact any of the organizations below with questions.

Sincerely,

American Council of Life Insurers  
Committee of Annuity Insurers  
Finseca  
Insured Retirement Institute  
National Association of Insurance and Financial Advisors

cc: Representative Dean Phillips  
Members of the House Financial Services Committee  
U.S. House of Representatives Leadership